entity superimposed upon it. It should be the transition into another form of government rather than a separate and distinct government.

So we have got the possibility here of rigidity insofar as change of county lines are concerned but great freedom insofar as creating a new and distinct government superimposed upon the county structure.

THE CHAIRMAN: I would think that the purport of the last motion and the fact that it was limited to counties would indicate the intention that in phrasing what would probably end up as two sections that the Legislature's power to create regional governments by majority vote would be paramount over the provision with respect to the changing of county lines requiring an extraordinary vote.

But I don't want to make that assumption.

I think that it would be better if this were stated by someone in the motion so that we can see if in fact this is the desire of the Commission.

MR. SYKES: Mr. Chairman, I would think that it would be better before making -- I think it should